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# Neonatal Intensive Care Unit (NICU) Levels of Care

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Guidance Document

Version 1.0

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Critical Care Services Ontario  
Updated March 2021

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| <b>Levels of Care Guidance Document for the Neonatal Intensive Care Unit</b> |  |
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| <b>Version 1.0</b>   | Developed February 2021  |
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## **Introduction to Critical Care Services Ontario**

Established in 2005, Critical Care Services Ontario (CCSO) was initially responsible for the early implementation of Ontario's Critical Care Strategy. Today CCSO continues to function with a provincial focus coordinating and developing integrated system solutions for Ontario's critical care system and associated specialty programs. CCSO's work is the result of an ongoing collaboration between critical care providers, hospital administrators, and regional and provincial health system partners including the Ministry of Health.

CCSO has been an instrumental component in the evolution of an integrated critical care system for Ontario. Working closely with system partners, CCSO's implementation of improvement initiatives has facilitated a stronger networked system of care, the development of knowledge translation and educational opportunities, and data analytics to support performance management and system standards.

CCSO provides leadership to facilitate system change and provincial alignment to advance critical care services underpinned by a framework for system improvement. This has been applied across all CCSO program areas including Adult, Paediatric and Neonatal Critical Care, as well as specialty programs in Neurosurgery, Trauma and Burns, and the Life or Limb Policy. (<https://criticalcareontario.ca/about/#overview>).

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## Acknowledgments

The purpose of the Neonatal Intensive Care Unit (NICU) Levels of Care Task Force was to develop revised levels of care document applicable to current practice and service within level 2 and level 3 NICUs in Ontario. This document contains criteria that are based on evidence-informed practice and input from key stakeholders. The goal is to ensure that neonates have access to a consistent and appropriate level of care close to home and when required. This work has been undertaken by a task force comprised of clinical and operational representatives from both level 2 and level 3 NICUs from across Ontario. The task force also used data provided through a system-level evaluation that was completed in the fall of 2018. This work also takes into account previous work to establish the Maternal and Neonatal Levels of Care completed by the Provincial Council for Maternal and Child Health (PCMCH) in 2011 and updated in 2013.

### NICU Levels of Care Task Force Members:

| Name                  | Title  | Organization  |
|-----------------------|--|---|
| Dr. Kevin Coughlin    | Neonatal Medical Director  | Southwestern Ontario Maternal, Newborn, Child & Youth Network (MNCYN) |
| Deborah Mayea-Parent  | Director, Women & Children's Program                                     | Windsor Regional Hospital   |
| Jo Watson             | Director, Women and Babies Program                                       | Sunnybrook Health Sciences Centre                                     |
| Dr. Stephanie Redpath | Medical Director, Director Transport Team                                | Children's Hospital of Eastern Ontario                                |
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We would like to thank the NICU Levels of Care Task Force Members for their work and commitment to ensuring that neonates in Ontario have access to a consistent and appropriate level of care.

## 1. Introduction

### 1.1 Introduction to the Guidance Document

The purpose of this guide is to outline the expected service level of care to be provided to neonates based on a NICU's level of care. The goal of these levels of care recommendations is to update the Levels of Care definitions for neonatal critical care units to reflect a consistent standard of unit capabilities and expectations, and to operationalize the revised levels to support the following objectives:

- Establish a common standard/understanding regarding unit level capacity and capability;
- Provide a mechanism to ensure units are accountable for providing the Level of Care based on the updated defining criteria; and
- Facilitate efficient patient flow across NICU levels of critical care.

## 2. Enhancing NICU Critical Care Levels in Ontario

### 2.1 Background for the NICU Levels of Care

In 2008, the Provincial Council for Maternal and Child Health (PCMCH) created the Maternal-Newborn Advisory Committee Access Work Group to determine the optimal provincial system of care for maternal and newborn services. (PCMCH, 2010). The Access Work Group included representation from family medicine, midwifery, neonatology, pediatrics, and perinatology (PCMCH, 2010).

Following a system level evaluation completed by PCMCH for the maternal-newborn levels of care, it was determined that the existing criteria within the current NICU levels of care required updating to reflect evolving practices. Critical Care Services Ontario (CCSO) convened a group of system leaders from across the province to provide input and guidance reflecting evidence informed practice. This group, the NICU Levels of Care Task Force, represented the operational and clinical perspective from across Level 2 and Level 3 NICUs including representation from Neonatal Transport, neonatal networks and PCMCH

By strengthening the existing maternal-newborn levels of care and adding NICU-specific thresholds and targets when required, there will be more clarity around what is expected for specialized neonatal care in Ontario. The revised NICU levels of care will be reviewed by each organization with approval and sign back provided by the by the hospital Chief Executive Officers (CEOs). This will also establish accountability for the criteria and support of patient flow in the system.

### 3. Suggested Human Resource Requirements for NICUs

The following suggested Health Human Resource Requirements for NICUs do not specify staffing ratios and the recommendations are for consideration based on a specific NICU level of care, infant acuity and evidence informed information.

#### 3.1 Physician

The provision of medical coverage may vary based on the level of neonatal care. For all level 2 NICUs it is suggested that Paediatricians are the medically responsible care provider with access to a Neonatologist at a Regional Tertiary unit for advanced consults as required. For the level 3 NICUs, Neonatologists are required to be the most responsible care provider due to the complexity and acuity of infants.

#### 3.2 Nursing:

The provision of clinical skills of registered nurses within NICUs will vary depending on the level of care of the NICU. The neonatal nurse is also an advocate for both the infant and family, who works collaboratively with and leveraging family strengths to other members of the interprofessional team to achieve mutually agreed upon goals of care (NANN, 2013).

#### 3.3 Allied health:

The suggested professional staff listed below is not meant to be all inclusive and the number and type of additional professional staff may vary depending on the NICU level of care within an organization. Additional professional staff not listed here may also be included such as Social Work, Pastoral Services, Physiotherapy and/or Occupational therapy.

- **Respiratory Therapists** should be available to support the NICU 24/7/365 for level 2a and 2b NICUs. For the level 2c NICUs, it is recommended to have a RT dedicated to the NICU. For the level 3s, the NICU will require dedicated RTs who have expertise in neonatal respiratory support and must be available 24/7/365.
- **Dieticians** should be available to the NICUs to support the provision of donor milk. Also, for Level 3 NICUs dietician support for neonatal nutritional expertise is a requirement.
- **Pharmacists**, in addition to providing expertise on relevant medications, dosing, routes of administration etc., should also be available to the NICUs to support the provision of standardized TPN solutions as needed. Also, for Level 3 NICUs the expectation is for 7 days a week coverage of staff with neonatal pharmacological expertise.
- **Lactation consultants** should be available for the initiation of early feeding and breast-feeding support in all NICUs across all levels of care.

## 4. Revised NICU Levels of Care (2021)

### 4.1 Gestational Age and Weight Criteria

The gestational age and birth weight criteria established by PCMCH in 2013, were discussed and deemed not in need of revision for this iteration of the NICU Levels of Care recommendations. However, the existing criteria were strengthened by the Task Force to define access to care for acute care infants (i.e., infants within the first 72 hours of life). It was also agreed by the Task Force that the maternal and neonatal levels of care would remain congruent to ensure that NICUs did not provide care that was not in alignment with existing maternal services.

In addition to the clarification of criteria for acute care infants, the Task Force also reviewed the criteria for “retro-transfers” that was established by PCMCH in 2013. (PCMCH, 2013). In order to facilitate the continuum of care and to foster the concept of appropriate care closer to home, the criteria for infants being transferred closer to home were revised to reflect current practice.

### 4.2 Required Standard Criteria for NICUs

The following tables reflect the updated criteria for neonatal levels of care for Ontario NICUs implemented in spring 2021. The revised criteria include practices that are evidence-informed and considered to be the standard level of care for neonatal intensive care units.

| <b>Required Standard Treatment for <u>All</u> NICUs:<br/>General Laboratory Testing</b> |  |
|---|--|
| <b>Criterion</b>  | <b>Availability</b>  |
| <b>Bacterial and viral studies</b>  | 24/365 or available via on-call within 30 minutes                    |
| <b>Bacterial smear</b>  | 24/365 or available via on-call within 30 minutes                    |
| <b>Blood type and combs</b>   | 24/365 or available via on-call within 30 minutes                    |
| <b>Continuous O<sub>2</sub> saturation monitoring</b>                                   | 24/365   |
| <b>Drug screening</b>   | Regional   |
| <b>Metabolic screening</b>  | Results available within 12-24 hours depending on the test requested |
| <b>Micro technique for neonates – all routine blood work and newborn screening</b>      | 24/365   |
| <b>Therapeutic drug monitoring</b>  | 24/365 or available within 24 hours                                  |
| <b>Umbilical cord blood pH</b>  | 24/365 or available via on-call within 30 minutes                    |



**Required Standard Criteria for all Neonatal Intensive Care Units:  
Criteria for Level 2a NICUs**

**Acute Care Criteria:** Gestational age  $\geq$  34 weeks and 0 days **and** a birth weight of > 1800 grams

**Repatriation Criteria:** Stable infants with a corrected age of > 32 weeks and 0 days **and** a weight of > 1500 grams and not requiring ventilator support or advanced treatments or investigations.

| Criteria (category)   | Detail of Criteria (as needed)  | Availability                                      |
|---|---|---|
| Neonatal resuscitation  | A minimum of 1 person who attends every delivery must be current in the provision of neonatal resuscitation as per CPS Guidelines for Neonatal Resuscitation Program. | 24/365  |
| Administration of blood products  |   | 24/365 or available via on-call within 30 minutes |
| Catheterization of the umbilical vein   |   | 24/365 or available via on-call within 30 minutes |
| Drainage of pneumothorax  |   | 24/365 or available via on-call within 30 minutes |
| Enteral feeds   | Gavage feeding available  | 24/365  |
|   | Use of pumps for enteral feeds – via slow bolus &/or continuous feeds   | 24/365  |
| Lumbar puncture   |   | 24/365 or available via on-call within 30 minutes |
| Management of substance-exposed infants requiring oral pharmacologic management   |   | 24/365  |
| Oxygen therapy  | Short term for stabilization or management  | 24/365  |
| Prostaglandin E1  | Available for IV administration   | 24/365  |
| <b>Ventilation</b><br><br><b>Recommend consultation with tertiary centre if baby still requires CPAP at 4-6 hours of age.</b> | Surfactant is available for administration after consultation with tertiary site via CritiCall  | 24/365 or available via on-call within 30 minutes |
|   | Intubation prior to transport   | 24/365 or available via on-call within 30 minutes |
|   | Ability to initiate positive pressure ventilation with or without initiation of CPAP  | 24/365  |
|   | CPAP management – including ongoing evaluation and management of an infant for up to 4-6 hours or until transport team arrival.                                       | 24/365 or available via on-call within 30 minutes |
| IV management for up to 48 hours (short term)   |   | 24/365  |

**Standard Treatment – All Level 2a Standards Plus Additional Items for Level 2b NICUs**

**Acute Care Criteria:** Babies born at a gestational age of  $\geq 32$  weeks *and* 0 days **and** a birth weight of  $> 1500$  grams

**Repatriation Criteria:** Stable infant with a corrected age  $> 30$  weeks and 0 days **and** a weight  $> 1200$  grams **and** not requiring any form of invasive or non-invasive ventilation, or advanced treatments or investigations.

| Criteria   | Detail Criteria   | Availability   |
|--|---|--|
| <b>Surfactant administration</b>   | Ability to intubate and administer surfactant, extubate to CPAP for short term ( $< 4$ hours) management  | 24/365 or available via on-call within 30 minutes                                  |
| <b>CPAP duration and management</b><br><br><b>Recommend consultation with tertiary centre via CritiCall required if baby requires CPAP at 4-6 hours of age</b> | CPAP management can be provided for up to 48 hours of age<br><br>NOTE: Maximum Parameters for CPAP (Must consult via CritiCall required if these are reached or exceeded at any time): $FiO_2 \geq 30\%$ and/or PEEP Pressure $> 8$ cm H <sub>2</sub> O and/or rapidly increasing pressure requirements | 24/365 or available via on-call within 30 minutes                                  |
| <b>Invasive Ventilation</b><br><br><b>Requires consultation via CritiCall with tertiary centre.</b>  | Ability to initiate as a temporary intervention until transport team arrives.<br><br>Non-invasive respiratory support using any form of high flow nasal cannula<br>$FiO_2$ and noninvasive ventilation is not recommended   | 24/365 or available via on-call within 30 minutes                                  |
| <b>Central line maintenance - umbilical &amp;/or peripheral or Percutaneous Intravenous therapy</b>  | Includes surveillance for Catheter-related bloodstream infection (CRBSI)  | 24/365 or available via on-call within 30 minutes                                  |
| <b>Intravenous Therapy</b>   | Able to provide IV therapy for greater than 1 week (long term)  | 24/365   |
| <b>Total Parenteral Nutrition (TPN)</b>  | Standard solutions available for administration   | 7 days/week or Dietician expertise required if patient-specific TPN to be ordered. |
| <b>Use of Donor Milk</b>   | For information on eligibility requirements, please refer to the <a href="#">Rogers Hixon Ontario Human Milk Bank</a>   | Able to provide donor milk as required   |

**Standard Treatment – Additional for Level 2c NICU**

**Acute Care Criteria:** Babies born at a gestational age of  $\geq 30$  weeks and 0 days **and** a birth weight of  $> 1200$  grams

**Repatriation Criteria:** Baby with a corrected gestational age of  $\geq 28$  weeks and 0 days **and** a weight of  $\geq 1000$  grams; stable on CPAP for a minimum of 48 hours and not requiring non-invasive or invasive ventilatory support.

| Criteria  | Detail Criteria  | Availability  |
|---|--|---|
| <b>Thoracentesis and/or chest tube initiation and maintenance</b> |  | 24/365  |
| <b>Echocardiography</b>   |  | On-call or alternate availability within 48 hours and remote reporting to cardiology.       |
| <b>Electroencephalogram (EEG)</b>                                 |  | On-call or availability within 48-72 hours<br>Ability to have remote reporting to neurology |
| <b>Invasive BP monitoring capabilities</b>                        |  | 24/365  |
| <b>Non-invasive ventilation</b>                                   | <p>Must consult tertiary care via CritiCall if any of the following occur:</p> <ul style="list-style-type: none"> <li>• <math>FiO_2 \geq 30\%</math></li> <li>• <math>PEEP &gt; 8 \text{ cmH}_2\text{O}</math></li> </ul> <p align="center"><b>and/or</b></p> <ul style="list-style-type: none"> <li>• Rapidly increasing pressure requirements</li> </ul> <p>May be able to provide non-invasive support for up to 14 days of age</p> | 24/365  |
| <b>Invasive Ventilation</b>                                       | <p>Ability to initiate as a temporary intervention until transport team arrives</p> <p>Requires consultation via CritiCall with tertiary centre if baby requires invasive ventilatory support at 4-6 hours of age.</p> <p>If invasive ventilation is required it may be continued up to 48 hours of age in consultation with a tertiary centre.</p>  | 24/365  |
| <b>Neonatal Follow up Clinic</b>                                  | Specific services offered by the Neonatal Follow-up Program vary by each program or region.  | Access regionally or access Tertiary Care as necessary                                      |
| <b>PICC line maintenance</b>                                      |  | 24/365  |

**Standard Treatment – Additional for Level 2c NICU**

**Acute Care Criteria:** Babies born at a gestational age of  $\geq 30$  weeks and 0 days ***and*** a birth weight of  $> 1200$  grams

**Repatriation Criteria:** Baby with a corrected gestational age of  $\geq 28$  weeks and 0 days ***and*** a weight of  $\geq 1000$  grams; stable on CPAP for a minimum of 48 hours and not requiring non-invasive or invasive ventilatory support.

| Criteria                                    | Detail Criteria   | Availability   |
|---|---|--|
| <b>Retinopathy of Prematurity screening</b> | Screening may be done by Ophthalmology or through the use of a RetCam™ if available.                                  | Ability to provide screening 52 weeks/year and to do weekly screening when required<br>May be done locally or Regionally |
| <b>Use of Donor Milk</b>                    | For information on eligibility requirements, please refer to the <a href="#">Rogers Hixon Ontario Human Milk Bank</a> | Able to provide donor milk as required   |

| <b>Standard Treatment – Additional for Level 3a and 3b NICUs</b>   |   |   |
|--|---|---|
| <b>Acute Care Criteria: Babies born of any gestational age and birth weight</b>  |   |   |
| <b>Criteria</b>  | <b>Detail Criteria</b>  | <b>Availability</b>                               |
| <b>Amplitude integrated Electroencephalography (aEEG)</b>  |   | 24/365  |
| <b>Echocardiography</b>  |   | 24/365 or available within 30 minutes via on call |
| <b>Unstable respiratory and cardiovascular systems</b>   | Long term management of high acuity infants and medically complex and fragile infants | 24/365  |
| <b>Ventilation</b>   | All modalities, unlimited duration  | 24/365  |
| <b>Optional for 3a: Management of babies with Hypoxic Ischemic Encephalopathy (HIE) with the use of an active thermal device</b> |   | 24/365  |
| <b>Pathology</b>   | <b>Laboratory analysis</b>  |   |
| <b>Additional Requirements Level 3b (optional for Level 3a)</b>  |   |   |
| <b>Management of babies with Hypoxic Ischemic Encephalopathy (HIE) with the use of an active thermal device</b>                  |   |   |
| <b>Continuous EEG capabilities</b>   | Available within 12-24 hours  |   |
| <b>On-site surgical and/or sub-specialty capabilities</b>  | 24/365 or available on call within 30 minutes   |   |

## 5. Conclusion

CCSO and partners have updated the NICU Level of Care to develop clear and measurable definitions, the scope of services and admission criteria according to the designations. All revisions and updates incorporate evidence-informed current practices where possible and consensus of the Task Force in circumstances when published evidence was not available. NICUs will determine their Level of Care by completing the self-assessment tool.

To ensure neonates are receiving appropriate care in NICUs with corresponding capabilities, all NICU's will be accountable for maintaining their self-identified Level of Care. The updated Levels of Care will allow better understanding of each NICU's capabilities and promote improved patient flow in the system. Using data analysis and a Performance Management framework, CCSO will work to ensure accountability of each NICU to its designation and ensure that Ontario's youngest patients and their families have access to the most appropriate level of care when required.

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